submission.

## 

## II. <u>BACKGROUND</u>

Plaintiff filed an application for Supplemental Security Income payments on April 20, 2004 alleging an inability to work due to lumbar disc disease and pain in her hands and shoulders. AR 15. The application was denied, both initially and upon reconsideration, by the State Disability Determination Service and a request for a hearing was timely filed. AR 15. On March 30, 2006, plaintiff appeared and testified before an Administrative Law Judge ("ALJ"). AR 15.

Following the hearing, plaintiff's claim was denied yet again. AR 18. The ALJ concluded that the plaintiff was not disabled at any time through May 11, 2006, and that her residual functional capacity allows her to complete previous work-related activities and to perform past relevant work. AR 18. The ALJ also concluded that the plaintiff's allegations regarding her limitations were not totally credible based on the testimony of the medical expert present at the hearing, Dr. Sparks. AR 18.

Following the ALJ's determination, the plaintiff filed a complaint which challenges the ALJ's determination on three issues. Plaintiff alleges that the ALJ erred (1) by improperly considering the opinion of Plaintiff's treating physicians; (2) by improperly considering Plaintiff's credibility; and (3) by not considering the side effects of plaintiff's medications in accordance with SSR 96-7p.

For the reasons discussed below, the Court finds that plaintiff's first claim of error has merit. Since the matter is reversed and remanded for further proceedings based on plaintiff's first claim of error, the Court will not address plaintiff's second and third claims of error.

## III. <u>DISCUSSION</u>

In this case, the Administrative Law Judge (hereinafter "ALJ") failed to

properly consider the opinions of the plaintiff's treating physicians. Specifically, the ALJ failed to develop the record with respect to the plaintiff's possible carpal tunnel syndrome, as diagnosed by Dr. Luthra, and instead relied solely on Dr. Sparks's testimony that the possible carpal tunnel syndrome could not be considered because it had not been in effect for twelve months. AR 133, 166. Generally the opinions of a treating physician are afforded more weight than the opinions of other doctors. Lester v. Chater, 81 F.3d 821, 830 (9th Cir. 1995).

In her decision, the ALJ dismisses carpal tunnel syndrome as one of the factors which could contribute to the plaintiff's possible disability because the record lacked "treating records or objective findings." AR 15. However, the record is filled with physicians' reports from Dr. Davis, the plaintiff's treating physician, which involve complaints of arm and hand pain, and the subsequent prescriptions to help the plaintiff deal with the pain. AR 98, 113. Additionally, the record contains complaints from the plaintiff herself regarding arm and hand pain. AR 69. The plaintiff also saw another doctor, Dr. Luthra, regarding the hand pain she had been experiencing. Dr. Luthra's diagnosis of carpal tunnel syndrome is also in the record, as well as her prescription that the plaintiff use a brace on her wrists to help with the pain and that plaintiff see a hand surgeon to repair a torn ligament. AR 133. Indeed, the record appears to be filled with findings of arm and hand pain, and treatments for that pain.

Furthermore, this court finds that it was error for the ALJ to discount the possibility of carpal tunnel syndrome solely based on the aforementioned testimony of Dr. Sparks. Setting aside the fact that the administrative record contains records from treating physicians which suggest that the plaintiff had hand pain, and that the opinions of these treating physicians should be given more weight than Dr. Sparks, Dr. Sparks opinion appears to be based on incorrect logic. Dr. Sparks opines that even if we accept that the plaintiff has carpal tunnel syndrome, the ailment is non-severe because it has not existed for more than

twelve months. AR 166. The error here is that the twelve months begins running not when the impairment is first diagnosed, but rather at the first onset of the impairment itself. 42 U.S.C.A. § 423(d)(1)(A). The date of the diagnosis of carpal tunnel syndrome by Dr. Luthra is neither necessary nor sufficient. Indeed, the reports of arm and hand pain appear in the administrative record on documents dated as early as 9/28/04. AR 66, 69.

Thus, it was error for the ALJ to consider the opinion of Dr. Sparks over that of the plaintiff's treating physicians, and to entirely discount the possibility of carpal tunnel syndrome based on said opinion. It was therefore also error for the ALJ to not further develop the record with respect to carpal tunnel syndrome and its effect on the plaintiff. The ALJ herself recognizes that the record lacks an EMG or nerve conduction test which could help discern whether or not the plaintiff was suffering from carpal tunnel syndrome. AR 15. Additionally, Dr. Sparks noted during the hearing that further restrictions might be placed upon the plaintiff if he "[had] more information on that [diagnosis of carpal tunnel syndrome]." AR 166. The ALJ could have ordered that these tests be conducted, or at least inquired to the plaintiff as to why she did not follow up on the suggestion by Dr. Luthra. Why the plaintiff did not follow up on the diagnosis of carpal tunnel syndrome, whether or not she actually has carpal tunnel syndrome, if so, when it began ailing her, and whether or not this changes the determination of Dr. Sparks, are all questions that have not been satisfactorily answered.

It is the shared responsibility of both counsel for the plaintiff and the ALJ to fully develop the record. As plaintiff's counsel bears the burden of proving a disability, it is the concurrent responsibility of the ALJ to develop the record where current evidence is inadequate so as to be able to make an informed decision. See 42 U.S.C.A. § 423(d)(2)(A)-(B); Mayes v. Massanari, 276 F.3d 453, 459 (9th Cir. 2001). In the present case, the diagnosis of Dr. Luthra, while insufficient to conclude that the plaintiff is suffering from disabling carpal tunnel syndrome, and

for how long, certainly was sufficient to trigger the ALJ's responsibility to investigate the possibility of carpal tunnel syndrome further.

The defendant is quick to point out that it is the responsibility of the plaintiff to establish not only the existence of a condition or ailment, but also of the "disabling severity" of the condition. See Hinkle v. Apfel, 132 F.3d 1349, 1352 (10th Cir. 1997); Rhodes v. Schweiker, 660 F.2d 722, 723 (9th Cir. 1981). This court finds this argument to be unpersuasive with respect to the plaintiff's possible carpal tunnel syndrome. The hearing transcript contains several explanations of the difficulty that the plaintiff is having completing household chores, caring for her children, and even answering the phone as a result of her hand pain. AR 155-156, 159-161. Considering the ALJ wrote that she found the plaintiff to be "sincere in respect to her testimony on subjective matters such as the existence of pain and [symptomology]," it follows that the ALJ credited this testimony. AR 16.

Therefore it is the opinion of this Court that the plaintiff likely met her de minimus showing of impairment, and also likely demonstrated through her testimony the "disabling severity" of that impairment—triggering the ALJ's duty to further develop the record with respect to carpal tunnel syndrome.

This Court also finds that it was not harmless error for the ALJ to fail to develop the record with respect to carpal tunnel syndrome. As Dr. Sparks mentions in his testimony, a potential determination that the plaintiff was suffering from carpal tunnel syndrome for more than a year may add additional restrictions on her ability to work. AR 166. Furthermore, the presence of carpal tunnel syndrome might also allow the plaintiff to meet or equal one of the listings of severe impairments provided in 20 C.F.R. Pt. 404 Sub.Pt. P App. 1. Indeed, Dr. Sparks recognized that the presence of carpal tunnel might change the Listings that he considered for the plaintiff. AR 165. Even if plaintiff's carpal tunnel condition did not meet one of the Listings, the combination of her impairments might then

1	become medically equivalent to one of the Listings. Lastly, a determination that the
2	plaintiff suffers from carpal tunnel syndrome in the manner that she testified to
3	might also change the opinion of the vocational expert. While the vocational expert
4	testified that even with carpal tunnel syndrome the plaintiff could work as a
5	receptionist, this appears to completely ignore the plaintiff's testimony about what
6	she was capable of doing. AR 172. The plaintiff testified to being unable to hold a
7	telephone for more than 30 minutes at a time, frequently dropping things, and
8	consistently having pain in her dominant hand. AR 155-156, 159-161. Logically
9	these limitations seem to be inconsistent with the responsibility of a receptionist
10	which may include answering phones, typing, and any other number of jobs which
11	involve fingering and handling. Hence, since a determination that the plaintiff
12	suffers from carpal tunnel syndrome may change the testimony of Dr. Sparks or the
13	vocational expert, it was not harmless error for the ALJ to fail to further develop
14	the record.
15	
16	IV. <u>ORDER</u>
17	For the foregoing reasons, the decision of the Commissioner is reversed, and
18	the matter is remanded for further proceedings consistent with this decision,
19	pursuant to Sentence 4 of 42 U.S.C. § 405(g).
20	Date: <u>June 1, 2007</u>
21	
22	/s/
23	STEPHEN J. HILLMAN
24	UNITED STATES MAGISTRATE JUDGE
25	
26	
27	
28	